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Programme budget for the biennium 1998–1999

United Nations Political Office in Bougainville

Revised estimates under section 3, Peacekeeping operations and special missions; section 32, Staff assessment; and income section 1, Income from staff assessment

Summary

In the first performance report of the Secretary-General for the programme budget for the biennium 1998–1999 (A/53/693), provisions were made in the amount of $5,326,300 under decisions of policy-making organs. That amount reflected actions taken by the Security Council, as they related to international peace and security, which gave rise to additional requirements in 1999 that were not provided for in the programme budget for the biennium 1998–1999.

As indicated in the report, it was anticipated that a number of actions to be taken by the General Assembly and the Security Council, which were yet to be submitted to the Assembly at the time of the preparation of the report, would give rise to additional requirements. One of the good offices/preventive diplomacy missions mentioned in that report was the United Nations Political Office in Bougainville.

In his letter dated 20 November 1998 (S/1998/1156) to the President of the Security Council, the Secretary-General indicated that in accordance with the mandate of the United Nations Political Office in Bougainville, the activities of the Office focused on working in conjunction with the Peace Monitoring Group, composed of military and civilian personnel from Australia, Fiji, New Zealand and Vanuatu. The Secretary-General also indicated that since the Bougainville peace process was in its early stages, he anticipated that the Office would remain operational until December 1999 to enable it to fulfil the mandate entrusted to it.

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In the letter from the President of the Security Council to the Secretary-General dated 11 December 1998 (S/1998/1157), the Secretary-General was informed that the members of the Council agreed with the Secretary-General's proposal to extend the mandate of the United Nations Political Office in Bougainville until December 1999, subject to a review by the Council, in June 1999, of the situation in Bougainville and the activities of the Office there.

The revised estimates arising from action taken by the Security Council in respect of the United Nations Political Office in Bougainville would give rise to additional requirements in the amount of $1,395,300 net ($1,543,600 gross) as outlined below.

I. Introduction

1. In the statement by the President of the Security Council of 22 April 1998 (S/PRST/1998/10), the Security Council, taking note of the development of the Bougainville conflict, strongly supported the Agreement on Peace, Security and Development on Bougainville (the Lincoln Agreement) (S/1998/287), achieved by the Government of Papua New Guinea, the Bougainville Transitional Government, the Bougainville Resistance Force, the Bougainville Interim Government, the Bougainville Revolutionary Army and the Bougainville leaders, with regard to a ceasefire among conflicting parties. The Security Council noted that the Lincoln Agreement called for the United Nations to play a role in Bougainville, and requested the Secretary-General to consider the composition and financial modalities of such involvement by the United Nations.

2. In response to the statement by the President of the Security Council, the Secretary-General, in his letter dated 2 June 1998 to the President of the Security Council (S/1998/506), indicated, *inter alia*, that a United Nations presence in Bougainville would provide added confidence to the parties to the Agreement, facilitate the tasks assigned to the Peace Monitoring Group and assist in the promotion of the political process to which the parties to the Agreement have committed themselves. He therefore informed the Security Council of his willingness to respond positively to the requests from the parties and of his intention, if the Security Council had no objection, to establish a United Nations Political Office in Bougainville.

3. In his letter dated 15 June 1998 addressed to the Secretary-General (S/1998/507), the President of the Security Council indicated, *inter alia*, that the Council welcomed the Secretary-General's conclusion on that issue and agreed with the intention contained in his letter of 2 June 1998.

4. The United Nations Political Office in Bougainville was thus established in July 1998 utilizing the commitment authority for unforeseen and extraordinary expenses granted by the General Assembly in its resolution 52/223 of 22 December 1997. Provisions were made under general temporary assistance for nine staff (1 D-2, 1 P-5, 2 P-4, 1 P-3, 1 Field Service and 3 Local level) and the related operational costs. In the context of the first performance report for the biennium 1998–1999, appropriations were requested for the activities of the Office from 1 July to 31 December 1998 in the amounts of $684,000 under section 3, Peacekeeping operations and special missions, and $34,400 under section 32, Staff assessment, the latter being offset by a corresponding increase in income under income section 1, Income from staff assessment. In addition, an amount of $359,900 was made available to the Office in 1998 from voluntary contributions.

II. Actions taken by the Security Council

5. In his letter to the President of the Security Council dated 20 November 1998 (S/1998/1156), the Secretary-General indicated that, in accordance with the mandate of the United Nations Political Office in Bougainville, the activities of the Office focused on working in conjunction with the Peace Monitoring Group, which is composed of military and civilian personnel from Australia, Fiji, New Zealand and Vanuatu, while maintaining the right to make independent observations and assessments; monitoring and reporting on the implementation of the peace agreements entered into by the parties to the conflict, including the activities of the Peace Monitoring Group in relation to its mandate; and chairing the Peace Process Consultative Committee, which was composed of representatives of the Government of Papua New Guinea, the Bougainvillean parties and observers from the States contributing to the Peace Monitoring Group. The Secretary-General also indicated that since the Bougainville peace process was in its early stages, he anticipated that the United Nations Political Office in Bougainville would remain

operational until December 1999 to enable it to fulfil the mandate entrusted to it.

6. In his letter to the Secretary-General dated 11 December 1998 (S/1998/1157), the President of the Security Council informed the Secretary-General that his letter of 20 November 1998 had been brought to the attention of the members of the Security Council and that they agreed with the Secretary-General's proposal to extend the mandate of the United Nations Political Office in Bougainville until December 1999, subject to a review by the Council, in June 1999, of the political situation in Bougainville and the activities of the Office there.

7. The Secretary-General was also informed that the Council welcomed his decision to appoint Noel Sinclair to head the Office, and that the Council took note of the Secretary-General's intention to brief the members of the Council on a quarterly basis on progress achieved in the implementation of objectives set forth in the Lincoln Agreement of 23 January 1998 and the Agreement covering Implementation of the Ceasefire (the Arawa Agreement) of 30 April 1998 (S/1998/506, annex), and requested the Secretary-General to provide details of the programme of work for 1999 of the United Nations Political Office in Bougainville in relation to the peace process in Bougainville.

III. Conclusions and recommendations

8. The extension of the activities of the Office in Bougainville would give rise to additional requirements in the amount of $1,395,300 net ($1,543,600 gross). These requirements relate to the continuation in 1999 of provisions under general temporary assistance and related costs equivalent to the same level as in 1998 (1 D-2, 1 P-5, 2 P-4, 1 P-3, 1 Field Service and 3 Local level staff) estimated at $980,900, travel estimated at $52,500 and related operational costs estimated at $361,900.

9. No provisions have been made in the programme budget for the biennium 1998–1999 for the activities in Bougainville requested by the Security Council in 1999. An additional appropriation of $1,395,300 would be required under section 3, Peacekeeping operations and special missions, of the programme budget for the biennium 1998–1999. An additional appropriation of $148,300 would also be required under section 32, Staff assessment, to be offset by a corresponding amount under income section 1, Income from staff assessment. The details of the requirements are contained in the annex to the present document.

10. As these activities are of an extraordinary nature related to the maintenance of peace and security, they should be dealt with outside the procedures related to the contingency fund, as provided for in annex I, paragraph 11, of General Assembly resolution 41/213 of 19 December 1986.

Annex

United Nations Political Office in Bougainville: cost estimates for the period from 1 January 1999 to 31 December 1999

(Thousands of United States dollars)

			Commitment authorized under resolution 52/223 1 January to 31 December 1998	*Requirements 1 January to 31 December 1999*
1.	**Military personnel costs**			
	(a)	*Military advisers*		
		Mission subsistence allowance	—	—
		Travel costs	—	—
		Clothing and equipment allowance	—	—
		Subtotal	**—**	**—**
	(b)	*Other costs pertaining to military personnel*		
		Contingent-owned equipment	—	—
		Death and disability compensation	—	—
		Subtotal	**—**	**—**
		Total, line 1	**—**	**—**
2.	**Civilian personnel costs**			
	(a)	*Civilian police*		
		Mission subsistence allowance	—	—
		Travel costs	—	—
		Clothing and equipment allowance	—	—
		Subtotal	**—**	**—**
	(b)	*International and local staff*		
		International staff salaries	126.2[a]	532.4
		Local staff salaries	6.5[a]	25.8
		Hazard payments	—	—
		Consultants	—	—
		Overtime	1.4[a]	—
		Common staff costs	57.9[a]	247.5
		Mission subsistence allowance	42.5[a]	175.2
		Other travel costs	61.0	52.5
		Subtotal	**295.5**	**1 033.4**
	(c)	*International contractual personnel*	—	—
	(d)	*United Nations Volunteers*	—	—
		Subtotal	**—**	**—**
		Total, line 2	**295.5**	**1 033.4**
3.	**Premises/accommodation**			
		Rental of premises	1.2[a]	4.8
		Alterations and renovations to premises	5.1[a]	—

			Commitment authorized under resolution 52/223 1 January to 31 December 1998	*Requirements 1 January to 31 December 1999*
	Maintenance supplies		1.5[a]	0.3
	Maintenance services		—[a]	0.7
	Utilities		0.6[a]	3.0
	Security and cleaning services		—	—
	Total, line 3		**8.4**	**8.8**
4.	**Transport operations**			
	Purchase of vehicles		60.0	—
	Rental of vehicles		1.9[a]	—
	Spare parts, repairs and maintenance		0.9[a]	4.8
	Petrol, oil and lubricants		14.2	11.6
	Insurance		0.1	0.9
	Total, line 4		**77.1**	**17.3**
5.	**Air operations**			
	(a)	*Helicopter operations*		
		Hire/charter costs	—	—
		Aviation fuel and lubricants	—	—
		Subtotal	**—**	**—**
	(b)	*Fixed-wing aircraft*		
		Hire/charter costs	90.0[a]	202.8
		Aviation fuel and lubricants	—	—
		Subtotal	**90.0**	**202.8**
	(c)	*Aircrew subsistence allowance*	—	—
		Subtotal	**—**	**—**
		Total, line 5	**90.0**	**202.8**
6.	**Communications**			
	(a)	*Complementary communications*		
		Communications equipment, acquisition	—	—
		Spare parts and supplies/maintenance	—	5.0
		Commercial communications	36.0	54.0
		Subtotal	**36.0**	**59.0**
	(b)	*Main trunking contract*	—	—
		Total, line 6	**36.0**	**59.0**

		Commitment authorized under resolution 52/223 1 January to 31 December 1998	*Requirements 1 January to 31 December 1999*
7.	**Other equipment**		
	Office furniture	19.7[b]	—
	Office equipment	39.5	—
	Data-processing equipment	28.2	—
	Other equipment	—	—
	Spare parts, repairs and maintenance	1.8[a]	2.6
	Total, line 7	**89.2**	**2.6**
8.	**Supplies and services**		
	(a) Miscellaneous services		
	Contractual services	—	1.2
	Medical treatment and services	—	64.0
	Official hospitality	—	—
	Miscellaneous other services	40.5[b]	1.0
	Subtotal	**40.5**	**66.2**
	(b) Miscellaneous supplies		
	Stationery and office supplies	8.6	1.1
	Medical supplies	—	—
	Sanitation and cleaning materials	—	0.2
	Subscriptions	—	1.8
	Electrical supplies	—	—
	Electronic data-processing supplies	—	0.6
	Miscellaneous other supplies	1.0	1.5
	Subtotal	**9.6**	**5.2**
	Total, line 8	**50.1**	**71.4**
9.	**Public information programmes**		
	Audio-visual production	—	—
	Publications	—	—
	Promotion	—	—
	Contractual services	—	—
	Total, line 9	**—**	**—**
10.	**Training programmes**	**—**	**—**
11.	**Air and surface freight**		
	Commercial freight and cartage	37.7	—
	Other	—	—
	Total, line 11	**37.7**	**—**

	Commitment authorized under resolution 52/223 1 January to 31 December 1998	*Requirements 1 January to 31 December 1999*
12. Programme support	—	—
13. Staff assessment	**34.4**	**148.3**
Total, lines 1–13	**718.4**	**1 543.6**
14. Income from staff assessment	**34.4**	**148.3**
Net requirements	**684.0**	**1 395.3**
15. Voluntary contributions	**359.9**	—
Total resources	**1 043.9**	**1 395.3**

[a] Provisions for three months, assuming delayed deployment.

[b] Includes provisions for medical treatment services/evacuation.